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DIRECTOR OF HAVAL INTELLIGENCE

DIRECTOR OF DETELLIHENCE, OFFICE OF DEPUTY CHIEF OF STAFF, OPERATIONS, UNITED STATES

DIRECTOR OF INTELLIGENCE, ATOMIC SWEEGY COMMISSION

DEPUTI DIRECTOR, JOINT INTELLIGENCE CROUP, JOINT STAFF

DIRECTOR, PEDERAL HURRAU OF INVESTIGATION

SUBJECT:

Implementation of MSC 50 (Dulles Report

Recommendations)

REFERENCE :

(a) Mr. Armstrong's Remarks at the IAC Meeting on 22 July

1. Enclosed are copies of the four problems for CIA and the IAC raised in the NSC 50 Report on the Dalles Report as submitted by the State Member: Coordination of Intelligence Activities; Production of National Intelligence; Responsibility for Research and Reports; and Political Summaries. Mr. Armstrong decided to drop the fifth problem he mentioned at the IAC Meeting "Guidance to CTA."

2. It is suggested that there be preliminary discussion on these four subjects at the next regular monthly IAC Meeting on Friday, 19 August.

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R. H. HILLENKOETTER Rear Admiral, USM Director of Central Intelligence

Enclosure: is Problems from State (MSC 50)

PC/mhb ICAPS- August 1949 cc: Signer's Copy / Central Records (Return to ICAPS



1-L#86B00269R Box#5

put to the Secretary of State W/870/2 **Taginington**

August 2, 1919

Tral Fillenhoutter:

In accordance with the statement I made in connection with consideration of MSC-50 at the last IAG meeting, July 22p I enclose four papers on aspects on MSC-50 which the Department believes should be implemented at the earliest feasible time. If you agree these papers sould be placed on the IAG Agenda.

Sincerely years,

/s/ W. Park Armstrong, Jr.

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Rear Admiral R. H. Millenkostter: Director of Central Intelligence Washington 25, D. C.

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COCROTRATION OF INTELLIGENCE ACTIVITIES

Problem: To Implement HSC 50 with Respect to the Geordination of Implifyment Activities.

Discussions

le MRG 50 states that the responsibility of CIA with respect to the coordination of intelligence activities has not been fully discharged (pera, Ze(1)). It also calls for IGARS to be reconstituted as a staff responsible only to the DGT; with the test of developing plans for the coordination of intelligence activities; to perform the present test of the Office of Collection and Disconnation with respect to the coordination of collection requirements and requests; and the disconnation of intelligence (pura, 60(5)).

2. MAPS in the past has suffered from the somewhat subignous nature of assignment of officers to its that is, whether they "represent" their agency in IGAPS activities, or are responsible only to the DOL. The Staff of the National Security Council serves as an enemple for an IGAPS staff under the direction of the DOL to study and plan for the coordination of intelligence activities, Officers should be assigned from an agency or service to the staff, not in a "representative" capacity, but rather to bring the knowledge and interest of the several agencies together in a joint offert.

J. In a minilar families, the Standing Countities can serve as a staff countities, with identical representation to IAC, acting in the same fashion as the Consultants do to the MNC.

h. Coordination of the intelligence activities soon the several agencies and under the leadership of the CIA has not been fully effective, particularly with respect to the coordination in the research effort, owing in part to the fact that CIA has not made itself a center of information on intelligence to which the other agencies can turn, has been passive rather than aggressive in liminous itself has relied upon receiving liminous officers from the other agencies, and has not fully accepted its proper role of passing on requests for research service to the agency best equipped to handle it. CIA effort has gone too much to miscellaneous research and reporting which, in the words of the Bulles Gesnitter, "by no strutch of the fearination" sould be considered miximal intelligence.

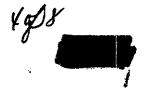




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Ferencedation:

- 1. That ICAPS serve as a joint staff under the direction of, and responsible to, the DCI, be composed of numbers contributed by the several agencies on a full time besis, but not "representing" the agency, and be handed by a chief the vill also be the Resentive Secretary of the IAC.
- 2. That matters of coordination be referred to MAPS for study and recommendation by the DCI, or through the DCI by the IAC, but that DCAPS itself may submit to the DCI, or through the BCI to the IAC, recommendations which it considers appropriate for consideration.
- 3. That the representation on the Standing Countities be the sees as that of the IAS, and that the Standing Countities serve as a subcrimete or staff countities to the IAS to consider on an interagency basis, problems referred to it by the IAS.
- 4. That CIA fulfill its coordinating responsibility on research progress primarily through the Estimates Division, whose primary function should be such coordination, in associance with the following principles:
 - a. CTA vill constitute itself the center of information on all V.S. foreign intelligence activities, including current research intelligence projects;
 - b. CIA vill have free access to the plane and programs of the several intelligence agencies, subject to everall departmental regulation;
 - c. CIA will recognize that it should have active linison responsibility to other agencies as well as receiving linison from those agencies;
 - d. CIA vill effect coordination as much by positive action in stimulating appropriate intelligence effort as by negative action in preventing undesirable deplications;
 - e. CIA will recognize that requests for intelligence other than national intelligence, as defined, shall be forwarded for action to the agencies in assordance with established allecations and existing programs;
 - CIA vill recognise that coordination also implies assistance to the agencies in meeting their responsibilities, including in some cases the temporary assignments of personnel to the agencies.





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PRODUCTION OF MATRONAL INVILLENCE

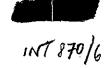
<u>Problem:</u> To Implement MSC 50 with Respect to the Production of Patienal Intelligence.

Discretien!

- 1. ESC 50 calls for a small Estimates Mivisian to draw upon and series the specialised intelligence production of the departmental associos in order to propers exercisated actional intelligence estimates (pera. 5a). It also calls upon the IMC to discuss and approve mational intelligence estimates with provision for disconting episions (pera. Es). Finally, it calls for special provisions to be made for prompt coordinated actional intelligence estimates in ericle citartics (pura. 4a(5)).
- 2. The BHS action, as well as the Ballas Committee Supert, reaffirms in definite terms the basis principles of the BMCEP's with respect to the protection of national intelligence. Bational intelligence is by definition interferoremental, and is distinguished by a substantive overlap between more than one field of departmental intercent as allocated. It does not become actional intelligence morely because it is of mational intercest, or because it is a response to a request by an interferoremental body.
- 3. The ESCID's prescribe that national intelligence be composed to the maximum extent possible of departmental contributions of finished intelligence. This would require that TIA outlinear, to a greater extent this is now the ease, be discussed and plasmed at the carliest stage with appropriate collaborating departments, and, subject to the review respectivity of TIA, in the normal course be composed of targe contributed by the agencies. This would properly result in the discontinuance of duplicative research and report writing by CIA, with presumably counsery of staff allocated to this function.
- 4. The effectiveness of participation by IM in the predection of national estimates will depend heavily upon the selection of nations appropriate for consideration. Procumbly the authority of the IM in such participation can be delegated to substitute groups. Hevertheless, the IM must stend ready to emusit and pass on any questions of substance on which there is not general agreement, or on which any number requests oftendamnian.



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5. The special precedures required in crisis situations vill and to be varied out in sems detail for subsequent consideration by the IAC. In any event, these presedures should be based upon the same considerations of departmental responsibility and consultation at all stages as apply to all untimal intelligence estimates.

Becommendations:

- 1. That IAS agree with respect to the production of patients intelligence estimates:
 - a. That national intelligence applies only to intelligence which is interdepertuental in substance;
 - b. That national intelligence chould be developed with a nationa not of departmental facilities and minimum duplication of departmental intelligence activities;
 - 4. That except in crisis situations so step be taken in the properation of national estimates before consultation with appropriate assertes.
- 2. That the LAC discuss and approve all national intelligence estimates on which there is enhetential disagreement among the agencies or upon the request of a number.
- 3. That IC:P4 review and make recommendations for any revision of precodures for the predection of coordinated authority estimates in crisis situations, such procedures to be, as for as possible, in accordance with the principles outlined in existing RECID's, REC 50, and Recommendation I above.

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PRINCIPAL AND SERVICES

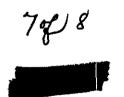
Problem: To Implement MEC 50 with Respect to the Responsibility for Responses and Reports.

Blacketon:

1. The HU 50 states that in CIA there has been a confecient between actional intelligence and miscallaneous research and reporting, and that while HUID's on this subject are count, they have not been effectively corried out (pure. 5a). It also either that out of the present CRS there should be created (a) a small Estimates Siviaion which would draw upon and review the specialized intelligence protect of the interfeperturestal agencies in order to prepare court—nated extimul intelligence estimates, and (b) a Research out Reports Division to accomplish recesses in and convincte production of intelligence in recognized fields of communicatories.

Bergermate Many

- 1. That, aside from mational intelligence, GTA will produce intelligence reports only in fields of seemen concern, as prescribed by the DCI on the advice of the LAG.
- I. That, on a priority basis, ICAPS propers for consideration in IAC recommendations on the delicentions of finish of summer



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PELITZEAL SECURETES

<u>Problems</u> to Implement MC 50 with Respect to Political Summeries.

Massesias

- 1. 306 50 states that consideration should be given to a preparation of responsibility for political summaries (pure. to (b)).
- 2. The properation of political summaries, daily and weekly, procests a difficult problem involving the disconnection of information which is in part intelligence and in part operational. It also involves the responsibilities of each agency to distribute information which pertains to its responsibilities or stone from its sources,

Incommentation:

1. That MAPS study and propure recommunications for consideration by the LoC on the proper allocation of responsibility for political commerces, both daily and weakly.

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